

Traffic Safety Act Annual Report 2021

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Message from the Minister

I am pleased to present the Government of Nunavut's first Traffic Safety Act Annual Report. This

report has been prepared by the Department of Economic Development and Transportation in

accordance with section 328 (1-3) of the Traffic Safety Act and presents data from January 1-

December 31, 2021.

With the global COVID-19 behind us and looking to the future by improving our operations and

the service provided to Nunavumiut, the department's ability to provide driver training and exams

in many communities was ramping up and the data shows improvements in a few key areas.

The wait times for both Drivers License and General ID Cards has improved and will continue to

improve over the next few years. The department remains committed to providing efficient

service delivery and promoting traffic safety in the territory. The department is also committed to

improving the quality of data presented in future reports by working with its enforcement and

administrative partners such as the RCMP and municipalities to standardize data collection

methods. Thank you to all departmental and partner staff involved in the day-to-day operations

of this critical GN function.

Sincerely,

David Akeeagok

Minister of Economic Development and Transportation

Introduction

Nunavut's *Traffic Safety Act* establishes the framework for the safe and effective provision of traffic safety and motor vehicle services in the territory. The Department of Economic Development and Transportation is further responsible to report annually on objectives as laid out in the *Act*.

Reporting requirements are established in section 328 as follows:

- "328.1. (1) Within the first nine months of each calendar year, the Registrar shall prepare and submit to the Minister an annual report for the previous calendar year on the following matters:
- (a) the administration of this Act by the Government of Nunavut;
- (b) traffic safety in Nunavut;
- (c) any other matters requested by the Minister.

Personal information

(2) The report referred to in subsection (1) shall not include any personal information as defined in the Access to Information and Protection of Privacy Act.

Report to be tabled

(3) The Minister shall table the report submitted under subsection (1) in the Legislative Assembly during the first sitting of the Assembly after the report is submitted that provides a reasonable opportunity for tabling the report. S.Nu. 2017,c.28,s.1."

As such, the 2021 *Traffic Safety Act* Annual Report provides summary data, and no identifiable individual data regarding the overall administration of motor vehicle services and traffic safety. The report is divided into two main sections: the administration of the act, and traffic safety.

Key findings from the 2021 calendar year include:

- The department issued 3,470 drivers' licences across the territory;
- 69.4% of drivers' licences and general identification cards were processed within 30 days or less;

- 87.9% of drivers' licences and general identification cards were processed online and the remainder (12.1%) were processed offline;¹
- 71.8% of online applications were completed within 30 days; 5.6% took 90 days or longer to complete;
- 52% of offline application were completed within 30 days; 10.7% took 90 days or longer to complete;
- The department administered 849 practical exams and 2,755 theoretical exams between GN staff and third-party examiners;
- Speeding and DUIs comprised 20.93% and 25.58% of the total 215 in-territory traffic convictions respectively; and
- Speeding comprised 82.4% of the total 17 out-of-territory traffic convictions.
- There were 8 traffic related fatalities reported in Nunavut in 2021. This is an exceedingly high number for Nunavut, and the department will be closely monitoring this in future years to determine if this is an anomaly restricted to 2021, or part of a more concerning pattern.

A Note on Data Quality

Some enforcement and administrative partners have varied data collection techniques. For these reasons, some of the data presented in this report should be interpreted with caution.

¹ See Section on Organizational Development for definitions of 'Online' and 'Offline' document processing.

Administration of the Act

The Department of Economic Development and Transportation (EDT) is responsible for the administration of the *Traffic Safety Act*. This includes the provision of driver licencing services, general identification cards, vehicle registration, driver examinations, and maintaining driver abstracts for Nunavut licensees, among other administration functions.

Licences

Nunavut's *Driver's Licence Regulations* establishes seven licence classes as per Schedule A (subsection 2(1)). The most common licence types issued are Class 5 licences, which permit the holder to operate private passenger vehicles, and Class 7 licences, which permit the holder to operate any vehicle in Class 5 or 6, while the driver is learning to operate it. The department tracks the issuance of licences by age, community, and vehicle type annually; this data has been presented in table form below.

Number of licences issued in 2021 by class and age²

	15–19	20–24	25–29	30–34	35–39	40–44	45–49	50-54	55–59	60+	Total
Class 1	0	5	5	4	1	7	6	5	7	6	46
Class 2	0	1	5	6	5	7	12	8	6	8	58
Class 3	4	15	25	47	44	49	33	39	21	28	305
Class 4	0	2	10	17	24	12	12	12	8	7	104
Class 5	142	222	291	317	285	237	201	178	140	224	2237
Class 6	0	0	0	0	0	0	0	0	0	0	0
Class 7	178	105	102	71	34	27	35	14	17	19	602
Class 1, 6	0	0	0	0	1	0	0	2	1	2	6
Class 2, 6	0	0	0	1	2	0	0	0	0	2	5
Class 3, 6	0	0	1	1	0	1	2	4	1	2	12
Class 4, 6	0	0	1	0	2	1	1	0	0	0	5
Class 5, 6	0	0	2	14	16	10	13	5	11	19	90

² Individuals may hold multiple licence types. Categories "1,6", "2,6", "3,6", "4,6", and "5,6" refer to individuals who were issued both a licence (class 1–5) and a class 6 licence in 2021. A class 6 licence permits the holder to operate a motorcycle.

Number of licences issued in 2021 by class and community³

	Class											
	1	2	3	4	5	6	7	1,6	2,6	3,6	4,6	5,6
Arctic Bay	0	2	21	0	31	0	11	0	0	0	0	1
Arviat	0	2	8	2	91	0	39	1	0	0	0	1
Baker Lake	11	1	17	1	94	0	39	0	0	1	1	0
Cambridge Bay	1	1	11	3	74	0	13	0	1	0	0	2
Chesterfield Inlet	0	0	2	1	12	0	6	0	0	0	0	0
Clyde River	0	0	10	0	27	0	11	0	0	0	0	1
Coral Harbour	0	0	10	2	37	0	16	0	0	0	0	0
Gjoa Haven	1	4	26	1	103	0	30	1	4	0	0	5
Grise Fiord	0	0	1	0	4	0	0	0	0	0	0	0
Igloolik	0	6	18	3	55	0	29	0	0	1	0	0
Iqaluit	14	22	61	76	1052	0	208	4	2	5	3	65
Kimmirut	0	3	8	0	18	0	7	0	0	0	0	3
Kinngait	0	1	6	1	26	0	16	0	0	0	1	1
Kugaaruk	0	1	2	0	16	0	11	0	0	0	0	0
Kugluktuk	0	0	11	4	30	0	3	0	0	0	0	2
Naujaat	0	0	6	0	28	0	6	0	0	0	0	0
Pangnirtung	0	4	16	1	43	0	29	0	0	1	0	0
Pond Inlet	0	3	15	0	52	0	8	0	0	0	0	0
Qikiqtarjuaq	0	0	4	0	25	0	8	0	0	1	0	0
Rankin Inlet	18	7	27	7	344	0	76	0	0	2	0	6
Resolute Bay	1	0	5	0	9	0	12	0	0	1	0	1
Sanikiluaq	0	1	10	0	16	0	11	0	0	0	0	1
Sanirajak	0	0	5	0	17	0	1	0	0	0	0	1
Taloyoak	0	0	3	1	19	0	11	0	0	0	0	0
Whale Cove	0	0	2	1	14	0	1	0	0	0	0	0
Total	46	58	305	104	2237	0	602	6	5	12	5	90

³ Individuals may hold multiple licence types. Categories "1,6", "2,6", "3,6", "4,6", and "5,6" refer to individuals who were issued both a licence (class 1–5) and a class 6 licence in 2021. A class 6 licence permits the holder to operate a motorcycle.

General Identification Cards

General Identification Cards (GICs) are commonly used as photo identification for airline travel in lieu of a passport or driver's licence. Part VIII.1 of the *Traffic Safety Act* discusses GICs and s. 307.1 of the Act, states that the Registrar may issue GICs.

Number of GICs by type by age in 2021

	New	Renewal	Replacement
< 15	221	0	11
15–19	424	15	21
20–24	378	27	9
25–29	282	26	16
30–34	294	17	11
35–39	182	18	8
40–44	139	12	8
45–49	152	7	5
50-54	169	6	3
55–59	155	6	4
60+	303	11	2
Total	2699	145	98

Vehicle Registrations

Sections 5–30 of the *Traffic Safety Act* discuss vehicle registration requirements in Nunavut. Generally, in order for an individual to operate a vehicle on roadways in Nunavut, the vehicle must be registered (s. 5 (a–b)).

Number of vehicle registrations in 2021 by vehicle type

	New	Renewed	Duplicated
All-Terrain Vehicle	164	623	80
All Trailers	13	36	3
Commercial Trailer	13	142	0
Commercial Vehicle 4501 kg and over	42	330	9
Commercial Vehicle Under 4500 kg	116	1025	36
Construction	28	243	3
Forces ATV	8	0	0
Government ATV	15	40	1
Government Construction Vehicle	24	110	0
Government Trailer	5	22	1
Government Vehicle	179	815	13
Motorcycle	15	48	18
Motorhome Class A	0	1	0
Motorhome Class B	0	2	0
Motorhome Class C	1	3	1
No Plate Registration	9	1	11
Passenger – Private	255	2057	247
Public Service 4501 kg and over	1	22	0
Public Service Under 4500 kg	7	78	5
Rental Vehicle	4	18	1
School Bus	2	13	1
Society Vehicle Under 4500 kg	0	8	5
Total	901	5637	435

Driver's Abstract Reports

A driver's abstract report is a record of a person's driving history and includes information such as accident reports. Section 3 (1) of the *Driver's Licence Demerit Point Regulations*, states that the Registrar of Motor Vehicles⁴ shall maintain a driving record for every driver for whom the Registrar issues a driver's licence. Nunavummiut can apply for a copy of their driver's abstract report by going to a MVD office in select communities. In all other communities, Nunavummiut can apply for their driver's abstract report at the local Municipal Liaison Office (MLO) or Government Liaison Office (GLO). The current fee for the Nunavut driver's abstract report is \$15.00.

As indicated in the table below, 1,351 abstracts were produced in 2021. Although marginal, the age groups 30–34 and 25–29 requested the highest portion of these requests.

Number of abstracts produced in 2021 by age

	15–19	20–24	25–29	30-34	35–39	40–44	45–49	50-54	55–59	60+	Total
Abstracts Produced by Driver Age	40	99	195	198	177	141	140	132	81	148	1351

Number of accident reports

In 2021, 107 accident reports were entered. Of these 107 accident reports, 1 accident report was printed by request.

⁴ The Registrar of Motor Vehicles is appointed under subsection 315(1) of the *Traffic Safety Act*. The Registrar's powers are detailed under subsection 316(2–3) of the Act.

Exams

Section 68 of the *Traffic Safety Act* indicates that persons, such as new drivers or drivers wishing to upgrade their licence, must pass the applicable theoretical and practical driving exams. Examiners are appointed under subsection 319(1) of the *Traffic Safety Act* and include MVD staff or third-party examiners.

As indicated in the table below, 849 practical exams and 2,755 theoretical exams were administered in 2021. MVD staff performed 91% of these exams while third-party examiners performed the remaining 9%.

Number of exams in 2021 by class and examiner type⁵

			Class 1	Class 2	Class 3	Class 4	Class 5	Class 6	Class 7	SB	АВ	Total
Nunavut	MVD Staff	Theory	24	46	231	129	81	1419	26	26	147	2152
		Practical	7	15	87	37	446	17	0	23	99	731
	Third	Theory	0	1	1	3	12	1	585	0	0	603
	Party	Practical	0	0	0	0	117	0	0	1	0	118

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⁵ Road tests for class 1–6 (class 7 is not applicable as it does not have a road test. "SB" represents school bus endorsement and "AB" represents air brake endorsement.

Transactions, Revenue, Processing Times, Accident Reports

Among other data, the Motor Vehicle Information System (MVIS) is used to collect and store the number of transactions and revenue in each community for: driver's licences (DL), general identifications cards (GIC), registrations, exams, and abstracts. The MVD records the processing times of driver's licences and GICs. Additionally, the MVD records the number of accident reports entered and printed.

Number of transactions and revenue in 20216

		DL	GIC	Registrations	Exams
Nunavut	Number of Transactions	7,318	7,202	20,525	9,838
	Revenue (\$)	244,330	0	954,905	74,268

Processing times for Driver's Licence and General Identification Card in 20217

		0-30 Days	31–60 Days	61–90 Day	91+ Days	Total Requests
Austic Dov	Offline	0	0	0	0	0
Arctic Bay	Online	93	34	13	0	140
Arviat	Offline	267	115	60	45	487
Arviat	Online	63	4	0	0	67
Baker Lake	Offline	0	0	0	0	0
baker Lake	Online	335	47	2	1	385
Cambridge Pay	Offline	0	1	0	1	2
Cambridge Bay	Online	139	66	50	84	339
Chesterfield Inlet	Offline	31	6	0	1	38
Chesterneia iniet	Online	19	0	0	0	19
Cludo Bivor	Offline	0	0	1	0	1
Clyde River	Online	86	35	24	0	145
Coral Harbour	Offline	53	45	4	6	108
Coral Harbour	Online	55	1	0	1	57
Gian Hayan	Offline	9	6	2	0	17
Gjoa Haven	Online	123	72	17	4	216

⁶ Total number of exams includes written (Theory) test for each Class; Signs Test; Vision Test; Road Test(s); Air Brake Endorsements; etc.

⁷ 'Online' indicates that the applications were processed via internet connection between the community and the regional headquarters (Iqaluit, Rankin Inlet, or Gjoa Haven). 'Offline' indicates that the application was mailed from the community where the request was initiated to the regional headquarters.

a : =: 1	Offline	0	0	0	0	0
Grise Fiord	Online	6	0	0	1	7
Lala alti.	Offline	0	1	0	0	1
Igloolik	Online	228	66	31	13	338
landt	Offline	2	0	0	0	2
Iqaluit	Online	1,824	349	76	10	2,259
Vina na im d	Offline	0	0	0	0	0
Kimmirut	Online	52	17	6	3	78
Vinnasit	Offline	6	6	13	54	79
Kinngait	Online	89	26	13	1	129
Kugaaruk	Offline	0	4	14	40	58
Kugaaruk	Online	22	9	0	1	32
Kualuktuk	Offline	0	0	0	0	0
Kugluktuk	Online	48	16	80	104	248
Nauisat	Offline	17	30	5	0	52
Naujaat	Online	105	1	0	0	106
Pangnirtung	Offline	0	9	19	3	31
rangimuung	Online	138	76	42	3	259
Pond Inlet	Offline	0	0	0	0	0
ronu iillet	Online	136	97	12	15	260
Qikiqtarjuaq	Offline	0	0	0	0	0
	Online	58	50	8	7	123
Rankin Inlet	Offline	0	1	0	0	1
	Online	683	9	0	1	693
Resolute Bay	Offline	1	0	0	0	1
	Online	42	1	0	2	45
Sanikiluaq	Offline	85	7	4	0	96
	Online	108	8	1	1	118
Sanirajak	Offline	0	0	0	0	0
	Online	82	22	10	53	167
Taloyoak	Offline	0	0	0	0	0
	Online	24	24	47	61	156
Whale Cove	Offline	0	0	0	0	0
	Online	99	1	1	0	101
Totals	Offline	465	225	109	96	895
	Online	4,657	1,031	433	366	6,487

Traffic Safety

EDT is responsible for certain aspects of Traffic Safety under the *Traffic Safety Act*. This includes recording information regarding traffic incidents, convictions and using a demerit-based system to impose suspensions or cancellations of drivers licences.

Traffic Incidents⁸

Section 261 (a-d) of the Traffic Safety Act define reportable incidents as

- "...an incident on or adjacent to a highway involving a vehicle that results in
- (a) the injury or death of a person;
- (b) a collision with an unattended vehicle resulting in visible damage to the unattended vehicle;
- (c) a collision with an inanimate object or with an animal where the driver reasonably believes or ought to believe that there may be ongoing danger to the public; or
- (d) a collision with an animal where the driver reasonably believes or ought to believe that the animal has an owner.

S.Nu. 2017, c. 20, s. 36."

Number of traffic incidents in 2021 by age⁹

	<15	15–19	20–24	25–29	30–34	35–39	40–44	45–49	50-54	55–59	60+	Total
Injury	4	1	2	3	2	1	0	0	0	1	0	14
Other	2	2	8	9	7	13	6	2	4	4	5	62
Fatality	Ages Unavailable through available reporting											8

⁸ Data within this section should be interpreted with caution. Inconsistent or incomplete reporting from partners may result in underestimates/overestimates or discrepancies between table totals.

⁹ Due to data reporting limitations, this table could not be fully disaggregated based on age; the table includes all available data on traffic incidents involving Nunavut Drivers, regardless of their location in Canada.

Number of traffic incidents by community

	Injury	Other	Fatality
Arctic Bay	0	0	0
Arviat	2	0	0
Baker Lake	0	1	0
Cambridge Bay	0	13	1
Chesterfield Inlet	0	0	0
Clyde River	0	0	0
Coral Harbour	0	0	0
Gjoa Haven	0	0	0
Grise Fiord	0	0	0
Igloolik	0	0	0
Iqaluit	2	20	1
Kimmirut	0	0	0
Kinngait	0	0	0
Kugaaruk	0	0	0
Kugluktuk	0	0	0
Naujaat	0	0	0
Pangnirtung	6	6	1
Pond Inlet	0	1	1
Qikiqtarjuaq	0	0	0
Rankin Inlet	3	7	1
Resolute Bay	0	0	0
Sanikiluaq	0	1	2
Sanirajak	0	0	0
Taloyoak	1	1	0
Whale Cove	0	0	1
Total	14	50	8

Number of traffic incidents in 2021, causes by age

In 2021, incident reports were often blank or didn't correspond with National Collision Database 2 (NCDB2) specifications. As a result, the data is unreliable, and not presented in this report. Subsequent reports will endeavour to include these data.

Number of traffic incidents in 2021, causes by community

In 2021, incident reports were often blank or didn't correspond with NCDB2 specifications. As a result, some data was not presented in this report. Subsequent reports will endeavour to include these data.

Traffic Convictions¹⁰

Section 336 of the *Traffic Safety Act* states that individuals who contravene this Act or the regulations are guilty of an offence liable on summary conviction to the punishment set out in the Act.

Number of traffic convictions and administrative sanctions in 2021, by age¹¹

	15–19	20–24	25–29	30-34	35–39	40–44	45–49	50-54	55–59	60+	Total
DUI	2	7	9	21	2	4	5	4	1	0	55
Roadside											
Suspension –	0	0	0	0	0	0	0	0	0	0	0
24 hours											
Roadside											
Suspension –	0	0	0	0	0	0	0	0	0	0	0
30 Days											
Roadside											
Suspension –	0	0	0	0	0	0	0	0	0	0	0
90 Day											
Unlicensed	2	0	2	0	0	2	0	0	1	0	7
Unregistered	3	3	10	9	10	10	2	3	2	4	56
Uninsured	2	0	0	2	1	1	0	0	1	0	7
Speeding	2	4	6	7	8	5	3	2	3	5	45
Distracted Driving	0	0	0	0	0	0	0	0	0	0	0
All others	0	5	4	9	3	6	8	1	3	6	45

¹⁰ Data within this section should be interpreted with caution. Inconsistent or incomplete reporting from partners may result in underestimates/overestimates or discrepancies between table totals.

¹¹ Due to data limitations, this table was could not be geographically disaggregated; the table includes all available data on traffic convictions and sanctions involving Nunavut Drivers, regardless of their location in Canada.

Number of traffic convictions and administrative sanctions in 2021, by community

	DOI	Roadside Suspension - 24 hours	Roadside Suspension - 30 Days	Roadside Suspension - 90 Day	Unlicensed	Unregistered	Uninsured	Speeding	Distracted Driving	All others
Arctic Bay	0	0	0	0	0	0	0	0	0	0
Arviat	0	0	0	0	0	0	0	0	0	0
Baker Lake	2	0	0	0	0	0	0	0	0	0
Cambridge Bay	0	0	0	0	0	0	0	0	0	0
Chesterfield Inlet	1	0	0	0	0	0	0	0	0	0
Clyde River	0	0	0	0	0	0	0	0	0	0
Coral Harbour	2	0	0	0	0	0	0	0	0	0
Gjoa Haven	1	0	0	0	0	0	0	0	0	0
Grise Fiord	0	0	0	0	0	0	0	0	0	0
Igloolik	0	0	0	0	0	0	0	0	0	0
Iqaluit	35	0	0	0	6	54	7	28	0	38
Kimmirut	0	0	0	0	0	0	0	0	0	0
Kinngait	1	0	0	0	0	0	0	0	0	1
Kugaaruk	2	0	0	0	0	0	0	0	0	0
Kugluktuk	0	0	0	0	0	0	0	0	0	0
Naujaat	0	0	0	0	0	0	0	0	0	0
Pangnirtung	2	0	0	0	0	0	0	0	0	0
Pond Inlet	1	0	0	0	0	0	0	0	0	2
Qikiqtarjuaq	0	0	0	0	0	0	0	0	0	0
Rankin Inlet	7	0	0	0	0	0	0	0	0	1
Resolute Bay	0	0	0	0	0	0	0	0	0	0
Sanikiluaq	0	0	0	0	0	0	0	0	0	1
Sanirajak	0	0	0	0	0	0	0	0	0	0
Taloyoak	0	0	0	0	0	0	0	0	0	0
Whale Cove	0	0	0	0	0	0	0	0	0	2
Total	54	0	0	0	7	54	7	42	0	45

Demerit Discipline

Section 3(2) of the *Driver's Licence Demerit Point Regulations* states that the Registrar shall add demerit points to an individual's driving record as the Registrar becomes aware of the convictions of the driver. The Regulation's Schedule provides a list of offenses and the number of demerits they represent.

Section 5(1–3) of the Regulations detail that when a driver has accumulated 12 or more demerit points, the Registrar shall provide a warning letter to the driver and arrange a telephone or personal interview between the driver and a driver examiner or driver's licence review officer. If the driver fails to attend the interview, the Registrar may suspend the individual's driver's licence and prohibit the driver from operating a motor vehicle until the driver attends the necessary interview.

Where a driver has accumulated 15 or more demerit points, the Registrar shall suspend the driver's licence of the driver and prohibit the driver from operating a motor vehicle for a period of one month.

Number of driver demerit discipline situations in 2021, by age

	15–19	20–24	25–29	30-34	35–39	40–44	45–49	50-54	55–59	60+	Total
Driver Suspension	0	1	3	3	3	3	1	4	1	4	23

Appendix A: Other Matters

Nunavut Drivers Outside of the Territory

The below tables summarize available data for traffic incidents, traffic convictions and administrative sanctions involving Nunavummiut driving outside of the territory.

Number of traffic incidents

	Injury	Other	Fatality
Outside of Nunavut	0	0	0

Number of traffic convictions and administrative sanctions

	Outside of Nunavut
DUI	1
Roadside Suspension - 24 hours	0
Roadside Suspension - 30 Days	0
Roadside Suspension - 90 Day	0
Unlicensed	1
Unregistered	0
Uninsured	0
Speeding	14
Distracted Driving	0
All others	2

Organizational Developments

'Online' indicates that the applications were processed via internet connection between the community and the regional headquarters (Iqaluit, Rankin Inlet, or Gjoa Haven). 'Offline' indicates that the application was mailed from the community where the request was initiated to the regional headquarters.

In late 2019 the department launched a pilot project in Taloyoak to connect Government Liaison Offices to MVD offices to streamline the processing of driver licence and other services. This transforms "offline" communities into "online" communities by making use of the GN's Core Business Network to connect GLOs directly to the Motor Vehicles Information System.

The process of connecting additional communities to the MVIS continued throughout 2021 but was not completed in 2021. Client service improvements can be expected in 2022 as additional communities are connected.

Operations of the MVD were severely impacted by the onset on the COVID-19 pandemic in March 2020. Travel restrictions implemented by the chief public health officer to limit transmission of the virus posed challenges for department staff. With the exception of third-party examiners in a small number of communities, the department's driver examiners were based in Iqaluit and Gjoa Haven. At various times, their ability to complete the high volume of exams required across the territory was diminished due to pandemic travel restrictions.

The department made many efforts to provide motor vehicles services online during this period, including offering online registration and licence renewal services. These services were well-received by Nunavummiut and the department continues to expand these offerings to improve overall service delivery across the territory.